

ANNUAL REPORT

#### Act

#### on the Municipal Guarantee Board 28.6.1996/487

Section 1 Municipal Guarantee Board

The purpose of the institution under public law called the Municipal Guarantee Board, hereinafter the Guarantee Board, is to safeguard and develop the joint funding of municipalities.

In order to fulfil the purpose, the Guarantee Board can grant guarantees for such funding of credit institutions directly or indirectly owned or controlled by municipalities which will be used for lending to municipalities and municipal federations, and to institutions which are wholly owned by municipalities or under their control.

In order to fulfil its purpose, the Guarantee Board can grant guarantees for credit institution funding as referred to in paragraph 2 which will be used for lending to corporations designated by government authorities and engaged in the renting or production and maintenance of housing on social grounds or corporations controlled by them. (25.4.1997/377)

#### Section 2 Member organizations

Member organizations of the Guarantee Board consist of municipalities. A municipality may fail to join as a member organization by informing in writing the Ministry concerned thereof within three months from the date of entry into force of the Act.

#### Section 3 Supervision

The Guarantee Board Auditor shall control the observation of this Act and the provisions issued by virtue thereof. The Guarantee Board Auditor shall be appointed by the Ministry concerned once every calendar year by a proposal of the Board of Directors of the Guarantee Board.

### Section 4 Legal capacity

The Guarantee Board can acquire rights and make commitments and be heard in courts and at other authorities

#### Section 5 Council

The right to make decisions of the Guarantee Board shall be used by the Council, unless otherwise laid down in this Act, or unless the right to make decisions rests with another organ or employee of the Guarantee Board pursuant to the Guarantee Board's Regulations.

The Council shall have not less than 10 and not more than 15 members and a personal deputy for each of them. The Ministry concerned shall appoint the members and deputy members for four calendar years at a time starting on October 1 of the year following municipal elections. They shall be appointed among the persons suggested by the central municipal organization. When appointing the members, account shall be taken of the relative political powers prevailing in member organizations and of regional and other impartiality aspects. (25.4.1997/377)

The Council shall elect among themselves a Chairman and at most two Deputy Chairmen.

### Section 6 Board of Directors and the Managing Director

The Guarantee Board shall have a Board of Directors, which shall be responsible for the administration of the Guarantee Board and the preparation and execution of the decisions of the Council. The right to be heard of the Guarantee Board shall be used by the Board of Directors. The Guarantee Board shall have a Managing Director, who shall be appointed by the Board of Directors.

#### Section 7 Regulations

The necessary provisions governing the composition and term of office, duties and other activities of the organs of the Guarantee Board shall be issued in the Regulations, which shall be approved by the Council and ratified by the Ministry concerned.

### Section 8 Granting of guarantees

The granting of guarantees shall be decided by the Board of Directors of the Guarantee Board or, by virtue of the Regulations, the Managing Director. When granting guarantees, sound and cautions business principles shall be followed.

The Guarantee Board can grant guarantees only against a sufficient security. In special cases, guarantees can be granted without a security, if the Ministry concerned grants an authorization. Guarantee premium shall be collected on the guarantees.

### Section 9 Financial strategies

The Guarantee Board's expenses must be covered with income from its activities in the long term. In order to safeguard the liquidity of the Guarantee Board, the Guarantee Board shall have a fund the accrual and utilization of which shall be determined in the Regulations, and necessary standby credit facilities.

### Section 10 Responsibility of member organizations

Member organizations shall be jointly responsible for the funding of such expenses and commitments which cannot be otherwise covered, in proportion to their population figures at the preceding year-end as referred to in section 18 of the Population Data Act (507/93).

### Section 11 Responsibility arrangements related to guarantees

The financial obligations arising on the basis of guarantees granted by the Guarantee Board shall be primarily covered from the Guarantee Board's fund. Should the assets of the fund not suffice to cover the obligations, the Guarantee Board shall be entitled to cover the obligations with contributions to be collected from member organizations. The rates of contributions, which shall be determined in the way laid down in section 10, shall be confirmed by the Board of Directors. The contributions paid by the member organizations referred to in paragraph 1 should be reimbursed to them, together with interest accrued pursuant to section 3, paragraph 2, and section 4 of the Interest Act (633/82), as soon as possible after the Guarantee Board can afford it. The reimbursement shall take place at the latest after the audited financial statements of the Guarantee Board show that the Guarantee Board has sufficient assets.

### Section 12 Audit and financial statements

The financial accounts and administration of the Guarantee Board shall be audited by a corporation of authorized accountants approved by the Central Chamber of Commerce or by the Board of Chartered Public Finance Auditors which has been appointed by the Guarantee Board's Council for one calendar year at a time. Auditing will observe the appropriate provisions of the Accounting Act [936]94].

The Guarantee Board shall compile accounts each calendar year. Accounting will observe the Accounting Act [(655/73)] as applicable. The Guarantee Board's Council will approve the Guarantee Board's financial accounts.

#### Section 13 The Guarantee Board Auditor

The Guarantee Board Auditor shall be a corporation of authorized accountants approved by the Central Chamber of Commerce or by the Board of Chartered Public Finance Auditors. The person in the corporation of authorized accountants responsible fot the activities of the Guarantee Board Auditor shall be an auditor authorized by the Central Chamber of Commerce (an Authorized Public Accountant) or by the Board of Chartered Public Finance Auditors (a Chartered Public Finance Auditor). The corporation of authorized accountants chosen as the auditors of the Guarantee Board under section 12 cannot act as the Guarantee Board Auditor.

The Guarantee Board Auditor must give notice, without delay, to the Board of Directors of the Guarantee Board and to the Ministry concerned of any matters or decisions, which have come to the notice of the Guarantee Board Auditor in the execution of his duties and which could be seen

- 1) being, in a material manner, in breach of the laws, decrees or administrative regulations concerning the Guarantee Board or its activities;
- 2) endangering the continuance of the activities of the Guarantee Board;
- 3) leading to a critical note in the auditors' report or to a negative statement concerning adoption of the financial accounts.

### Section 14 Collection of payments

The guarantee premiums to be collected on the guarantees granted by the Guarantee Board and the contributions of member organizations can be collected without court decision sentence and an execution decision in the same order as laid down in the Act on the Collection of Taxes and Charges through Execution (367/61).

#### Section 15 Claims of appeal (25.4.1997/377)

Member organizations may appeal to the Council against the decisions of the Board of Directors concerning member organizations contributions. Claims of appeal shall be made within 14 days from the date of receiving notification of the contribution decisions.

A Council decision concerning an appeal related to a contribution can be appealed to the [Uusimaa Provincial Administrative] Court within 30 days of having been informed of the decision. The provisions of the Act on the Application of Administrative Law (586/1996) shall apply to the appeal. The Municipal Guarantee Board can also appeal a decision issued pursuant to an appeal. (25.4.1997/377)

### Section 16 Disqualification and official responsibility

What is prescribed on the disqualification of civil servants in the Administrative Procedure Act (598/82) shall apply to the disqualification of fiduciary persons and employees of the Guarantee Board.

When carrying out the duties referred to in this Act, the Guarantee Board's fiduciary persons and employees are subject to official responsibility.

Section 17 Secrecy obligation

Section 17 has been repealed by Act 21.5.1999/623

Section 18
Application of other acts

What is prescribed on the employment relationships and pension security of local government officeholders and employees shall apply, as far as applicable, to the employment relationships and pension security of the employees of the Guarantee Board.

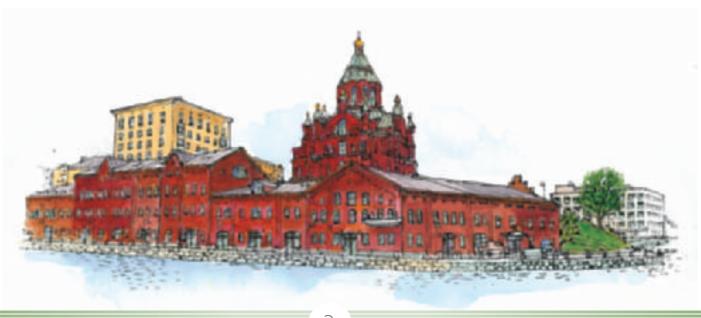
The Act on Credit Institutions (1607/93) shall not be applied to the Guarantee Board.

Section 19 Entry into force

This Act comes into force on July 1, 1996. At the first time, the Council shall be appointed for the term of office ending on September 30, 1997. Measures needed to enforce this Act can be taken before it comes into effect.

## **CONTENTS**

The Review of the Managing Director	4
Annual Report	5
Income Statement	8
Balance Sheet	9
Guarantees	10
Auditors' Report	П
Board of Directors	12
Council	14



#### REVIEW OF THE MANAGING DIRECTOR

2000 was a difficult year on the international capital market. Anxiety about inflation pressures drove the world's most important central banks into raising their key interest rates several times. Although these actions were according to expectations and therefore did not have a significant effect on longer-term interest rates, it kindled concern in the market that the interest raises would have an excessively negative effect on economic growth. In the United States, economic growth began to slow down rapidly at the end of the year, necessitating the US Central Bank to lower their key interest rates twice within a short period at the turn of the year. Interest rate decreases are expected to continue during 2001. This trend also puts pressure on European interest rates. For its part, the upturn on the stock market at the beginning of the year turned into a sharp decline, which has continued after the turn of the year. Overall, it appears that 2001 will be more a more difficult year on the capital market than 2000.

The credit institutions owned by the Finnish municipality sector, Municipality Finance Plc. and Municipal Housing Finance Plc., reached agreement on a combination merger at the end of the year under review. The merger is planned to come into effect at the end of spring 2001. The new credit institution created by the combination merger will be called Municipality Finance Plc. The merger is aimed at achieving cost efficiency and economies of scale in funding.

The financial statements of the Municipal Guarantee Board for 2000 were prepared in euros for the first time. Because, in their entirety, the operations of credit institutions are undertaken for all intents and purposes in euros, the Municipal Guarantee Board was also justified in changing over to the euro as their unit of currency. In other respects, the key principles in preparing the financial statements remained unchanged.

During the year under review, the amount of funding guaranteed by the Municipal Guarantee Board increased by 0.7 billion euros (FIM 4.2 billion) to 2.9 billion euros (FIM 17.1 billion). 0.7 million euros (FIM 4.1 million) were transferred into the Guarantee Board's fund, which stood at 1.4 million euros (FIM 8.1 million) at the end of the accounting period.

I wish to take this opportunity to thank again all those who have worked for the success of the joint funding system for municipalities.



# ANNUAL REPORT OF THE ACTIVITIES OF 2000

#### Legislation and Member Organizations

The Finnish Parliament passed the Act on the Municipal Guarantee Board on 18.6.1996. The Act, number 487/1996, (the "Act"), came into force on 1.7.1996. According to the Act, the purpose of the Municipal Guarantee Board is to secure and develop the joint funding system of the municipal sector. In order to achieve this purpose, the Municipal Guarantee Board may grant guarantees to those credit institutions that are directly or indirectly owned by municipalities, for such funding that is used for lending to municipalities, municipal federations or those bodies which are wholly owned or controlled by them. Municipality Finance Plc. and Municipal Housing Finance Plc. fulfil the conditions set down by the Act. The two credit institutions agreed at the end of the year to merge their operations into a new company.

In its original form, the Act did not permit loans to be given to nonprofitable housing corporations. The Association of Finnish Local and Regional Authorities made the iniative of proposing an amendment to the Act which was enacted in Parliament on 25.4.1997. The amendment came into force on 1.5.1997. According to the amendment, the Municipal Guarantee Board may also grant guarantees for the debt of the above mentioned financial institutions, which is used for lending to corporations designated by government authorities engaged in the renting or production and maintenance of housing on social grounds or corporations controlled by them.

According to the Act, municipalities had the possibility to decline joining the Municipal Guarantee Board as a member organisation by giving notice to the Ministry of the Interior by 30.9.1996. Fifteen municipalities made decisions not to join the Municipal Guarantee Board representing a total population of a little below 60,000 residents. During the accounting period there were 421 member municipalities of the Municipal Guarantee Board which represent approximately 98.4% of the total population of Finland. Because of consolidations of municipalities the amount of member municipalities was 417 at the beginnibng of 2001. The municipalities of the Province of Ahvenanmaa, The Åland Islands, are not members of the Municipal Guarantee Board.

#### Administration and staff

According to the provisions of the Act, the Municipal Guarantee Board has a Council of at least 10 members and not more than 15 members, each of whom has a personal deputy. The Ministry of the Interior has appointed 15 members to the Council and their personal deputies on 15.9.1997 for the period 1.10.1997 - 30.9.2001. The Council appointed as Chairman, from amongst it ranks Mr. Reino Ruskananen, Financial Director of the City of Vantaa. The Council appointed as Deputy Chairmen, Mr. Antti Hietaniemi, Managing Director, from the Municipality



of Perho and Ms. Raija Rönkä-Nieminen, Financial Manager from the City of Lohja. The Council convened for two meetings during 2000.

According to the provisions of the Act, the Municipal Guarantee Board has a Board of Directors, (the "Board"), that is in charge of the administration of the Municipal Guarantee Board, the granting of guarantees and the preparation of matters for decision by the Council and their implementation. At its meeting of 23.11.1999 the Council of the Municipal Guarantee Board appointed the members of the Board for the period 1.1.2000 - 31.12.2001.

The members of the Board were as follows in 2000:

- Ms. Irja Ansalehto-Salmi, Headmaster from Vantaa
- Mr. Jussi Huttunen, Municipal Manager of Leppävirta
- Ms. Marketta Kokkonen, Mayor of Espoo
- Mr. Erkki Kukkonen, Mayor of Järvenpää
- Mr. Heikki Niemeläinen, Ph.D., the City of Joensuu
- Mr. Markku Pietarila, Director of Town Structure from Kemi
- Ms. Marja-Liisa Vesterinen, Licentiate in Economic Sciences from Lappeenranta

The Board appointed as Chairman of the Board Ms. Marketta Kokkonen, Mayor of Espoo, and as Deputy Chairman Mr. Erkki Kukkonen, Mayor of Järvenpää.

The Managing Director of Municipal Guarantee Board, up until 16.3.2000, was Ms. Marja Kauppila, who also held the position of Lawyer at the Local Government Pensions Institution, and thereafter Mr. Ari Huotari, who also holds the position of Director, Investments at the Local Government Pensions Institution. During the accounting period Ms. Lia Holmström was employed as a guarantee administration officer by the Municipal Guarantee Board.

#### Auditors and Supervision

The Council of the Municipal Guarantee Board appoints a corporation of authorized accountants approved by the Central Chamber of Commerce or by the Board of Chartered Public Finance Auditors to audit the accounts and the corporate governance for one calendar year at a time. Arthur Andersen Ltd. acted as auditors for 2000 and will continue in such capacity in 2001.

The Guarantee Board Auditor shall supervise the activities of the Municipal Guarantee Board and shall be appointed by the Ministry of the Interior, on a proposal from the Board of the Municipal Guarantee Board. Tuokko Deloitte & Touche Ltd. acted as Guarantee Board Auditor for 2000 and will continue in such capacity in 2001.

#### Guarantees and Financial Results

Municipality Finance Plc. increased in the spring of 2000 the size of its International Programme for the Issuance of Debt Instruments from Euro 1,5 billion to Euro 2 billion. At the end of 2000 a total of Euro 1.142,4 million of debt instruments were issued under the Programme under the guarantee of the Municipal Guarantee Board. The domestic debt of Municipality Finance Plc. was arranged under a Domestic Debt Issuance Programme during the accounting period. Under this Programme of Euro 800 million, Euro 500 million are available for the issuance of





Municipal Bonds and Euro 300 million for the issuance of Treasury Bills. At the end of the year a total of Euro 373,4 million were issued. Municipality Finance Plc. was granted a total of Euro 750 million in guarantee limits for other debt issuance by the end of 2000. The most important funding arrangements were Global Loans signed with the European Investment Bank and the Council of Europe Development Bank. At the end of the year a total of Euro 278,8 million was raised under these limits.

Municipal Housing Finance Plc. had a total issuance limit of Euro 1,5 billion for their International Programme for the Issuance of Debt Instruments at the end of the accounting period. At the end of the year, the total amount of funds borrowed under this Programme was Euro 1.029,4 million. Under its domestic bond programme of Euro 168,2 million, a total of Euro 13,4 million had been borrowed. Under the Bond Issue 1997/II the company had borrowed a total of Euro 30,4 million. The Municipal Guarantee Board has guaranteed a Euro 100 million back-up facility for Municipality Housing Finance Plc. Municipal Housing Finance Plc. was granted other guarantee limits ammounting to Euro 400 million by 31.12.2000, under which a total of Euro 16.1 million was borrowed by the end of the year.

Total guarantees yielded a guarantee premium income of Euro 1.134.372,82 in 2000. Other income amounted to Euro 28.997,59. The administrative costs were Euro 470.170,06, which was divided into personnel costs of Euro 189.590,34, other costs Euro 274.626,15 and depreciation Euro 5.958,57. The difference between premiums and administrative costs is the net income after administrative costs of Euro 693.195,35.

No guarantee compensation or other compensation was paid in 2000. Furthermore, no compensation income was claimed from the members, so that the premium income margin for the year remained at Euro 693.195,35. This is a natural result taking into account the nature of the activities of the Municipal Guarantee Board.

The whole net result was paid into the fund. The total of the fund thus stands at Euro 1.365.091,78 as of 3.12.2000.

The Local Government Pensions Institution and the Municipal Guarantee Board have agreed on a back-up line of credit in order to secure the liquidity position of the Municipal Guarantee Board. According to the terms of the agreement the Local Government Pensions Institution has made available a back-up line of credit for Municipal Guarantee Board of up to Euros 50,5 million.

The Guarantee Board Auditor, appointed by the Ministry of the Interior, that supervises the Municipal Guarantee Board, gave out a supervisory notice on 8.11.2000 regarding the obligation of the credit institutions to give information to the Municipal Guarantee Board. The Board of the Municipal Guarantee Board stated, for Municipal Housing Finance Plc.'s part, in its meeting of 9.11.2001 that it can not legally grant guarantees unless the credit institution agreed unconditionally to adhere to its obligation to give information. The Board of the Municipal Guarantee Board stated in their meeting of 11.1.2001 that Municipal Housing Finance Plc. has signed an agreement amending the guarantee master agreement and that Municipal Housing Finance Plc. has accordingly agreed to submit to the obligation to give information to the Municipal Guarantee Board.

# **INCOME STATEMENT**

# 1.1.-31.12.2000 (EURO)

PREMIUMS	1.131.12.2000	1.131.12.1999
Guaranteers Other income	l 134 372,82 28 997,59	812 945,33 4 839,80
Total premiums	63 370,4	817 785,13
ADMINISTRATIVE COSTS		
Personnel costs	-189 590,34	-169 192,24
Other costs	-274 626,15	-151 116,09
Depreciation	-5 958,57	-14 728,22
Total administrative costs	-470 175,06	- 335 036,55
NET INCOME AFTER		
ADMINISTRATIVE COSTS	<b>(03 105 35</b>	400 740 50
ADMINISTRATIVE COSTS	693 195,35	482 748,58
OTHER ITEMS		
Claims on guarantees	0,00	0,00
Other claims	0,00	0,00
Recoveries	0,00	0,00
Total other items	0,00	0,00
PREMIUM		
INCOME MARGIN	693 195,35	482 748,58
INCOME MARGIN	673 173,33	402 /40,30
TRENSFER TO FUND	-693 195,35	-482 748,58
RESULT	0,00	0,00

#### **BALANCE SHEET**

### 31.12.2000 (EURO)

ASSETS	31.12.2000	31.12.1999
Current assets		
Cash	666,80	794,13
Bank accounts	167 574,75	90 204,08
Receivables	347 771,41	109 826,00
Investmens	899 759,08	497 524,33
Tangible assets	28 192,69	29   26,   7
Total assets	I 443 964,73	727 474,71
LIABILITIES	31.12.2000	31.12.1999
Current liabilities		
Payables	27 361,96	47 619,01
Accruals	51 510,99	7 959,26
Fund	1 365 091,78	671 896,43
Total liabilities	l 443 964,73	727 474,71

Helsinki 13th February 2001

#### MUNICIPAL GUARANTEE BOARD

Ms. Marketta Kokkonen, Chairman of the Board

Mr. Erkki Kukkonen, Deputy Chairman of the Board

Ms. Irja Ansalehto-Salmi, Member of the Board

Mr. Jussi Huttunen, Member of the Board

Mr. Heikki Niemeläinen, Member of the Board

Mr. Markku Pietarila, Member of the Board

Ms. Marja-Liisa Vesterinen, Member of the Board

Mr. Ari Huotari, Managing Director

The financial statements have been prepared in accordance with normal bookkeeping practices. We have today given the Auditors' Report.

Helsinki, 7th March, 2001

Arthur Andersen Ltd.

Authorized Public Accountants

Jarmo Lohi

Authorized Public Accountant

## **GUARANTEES**

## 31.12.2000

Million euro	GUARANTEES	FUNDING 31.12.2000
MUNICIPALITY FINANCE PLC.		
Domestic Debt Insu	ırance	
Programme	800,0	373,4
EMTN	2 000,0	1 142,4
Other guarantees	750,0	278,8
Total	3 550,0	l 794,6
MUNICIPAL HO	DUSING	
FINANCE PLC.		
Bond 1997/II	168,2	30,4
Domestic Bond Pro	gramme 168,2	13,4
EMTN	1500,0	1029,4
Back up facility	100.0	0,0
Other guarantees	400,0	16,1
Total	2336,4	1089,2
Total	5 886,4	2 883,9

### **AUDITORS REPORT**

#### To the Council of the Municipal Guarantee Board

We have audited the accounts, the financial statements and the corporate governance of the Municipal Guarantee Board for the accounting period of 1.1.-31.12.2000. The financial statements prepared by the Board of Directors and the Managing Director include the annual report of activities, the income statement, the balance sheet, and the notes to the financial statements. Based on our audit, we hereby give our report on the financial statements and on corporate governance.

The audit has been conducted in accordance with normal accounting practices. The accounts and the principles of calculating the financial statements, their substance and their method of presentation has been sufficiently examined to state that the financial statements are free of material misstatement or errors. The purpose of the audit on corporate governance is to examine that the members of the Board of Directors and the Managing Director have legally complied with the rules of the Act on the Municipal Guarantee Board.

It is our opinion that the financial statements have been prepared in accordance with the Accounting Act as applicable.

The financial statements give a true and fair view of the results of activities, as well as of the financial position. The financial statements can be adopted and the members of the Board of Directors and the Managing Director can be discharged from liability for the period audited by us.

Helsinki, 7th March 2001

Arthur Andersen Ltd.
Authorized Public Accountants

Jarmo Lohi Authorized Public Accountant

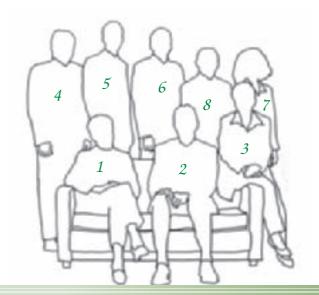
# **BOARD OF DIRECTORS** OF THE MUNICIPAL GUARANTEE BOARD



#### Chairman

Ms. Marketta Kokkonen	I
Other members	
Mr. Erkki Kukkonen  Deputy Chairman  Mayor of the City of Järvenpää,  Järvenpää	2
Ms. Irja Ansalehto-Salmi Headmaster, Vantaa	3
Mr. Jussi Huttunen Municipal Manager, Leppävirta	4
Mr. Heikki Niemeläinen Ph.D., Joensuu	5
Mr. Markku Pietarila  Director of Town Structure, Kemi	6
Ms. Marja-Liisa Vesterinen Licentiate in Economic Sciences, Lappeenranta	7
Chairman of the Council	8

Mr. Reino Ruuskanen, Vantaa



### **COUNCIL**

#### Chairman:

 Mr. Reino Ruuskanen, Vantaa

#### Deputy Chairmen:

- Mr. Antti Hietaniemi, Perho
- Ms. Raija Rönkä-Nieminen, Lohja

#### Other members:

- Mr. Heino Avikainen, Lahti
- Mr. Risto Ervelä,
   Sauvo
- Ms. Maija-Liisa Havia, lyväskylä
- Ms. Anita Joenpalo, Forssa
- Mr. Raimo Korjus, Kotka
- Mr.Torsten Widén, Kauniainen
- Ms. Sole Molander, Helsinki
- Ms.Tellervo Mäkelä, Rajamäki
- Mr. Pekka Sauri, Helsinki
- Ms. Asta Tolonen,
   Suomussalmi
- Ms. Päivi Yli-Kauhaluoma-Nurmi, Pori
- Mr. Jorma Yypänaho,
   Oulu

#### Personal deputy member:

 Ms.Tuovi Allén, Helsinki

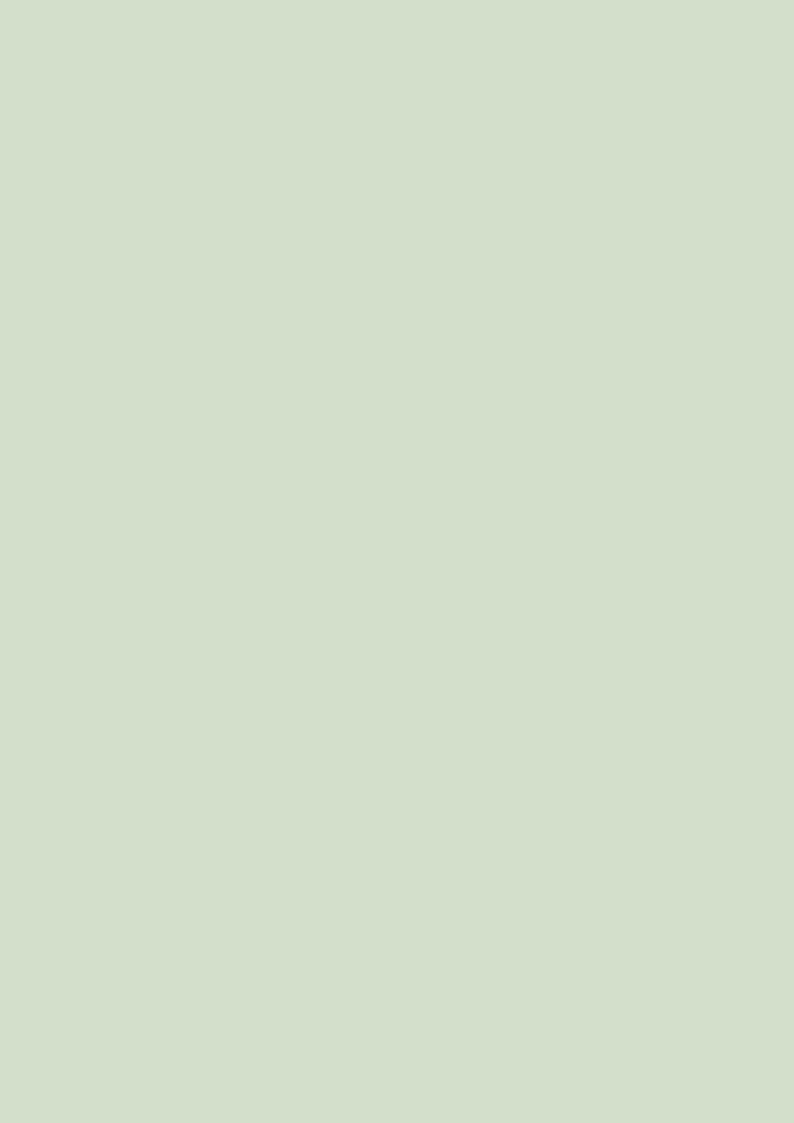
#### Personal deputy members:

- Ms. Helmi Pihlainen, lisalmi
- Mr. Pekka Heikkinen, Tuusula

#### Personal deputy members:

- Mr. Martti Pennanen, Rovaniemi
- Ms. Eeva Karttunen, Polvijärvi
- Ms. Pirkko-Liisa Piironen, Kuopio
- Mr. Markku Rahikkala,
   Nokia
- Ms. Ritva Aheinen, Kemi
- Ms. Gun Kapténs, Luoto
- Mr. Antti Rantakangas, Pulkkila
- Ms. Sirkka Rintala, Peräseinäjoki
- Ms. Maire Kolimaa, Mikkeli
- Mr. Pauli Laurila, Pelkosenniemi
- Mr. Risto Laalo, Kaarina
- Mr. Pauli Hirviniemi, Lammi





# MUNICIPAL GUARANTEE BOARD